

**EXHIBIT CKW**

**SCHEDULE 1**

Record of Testimony  
 submitted by  
 Curtis K. Winterfeld

Utility	Proceeding	Subject of Testimony	Before	Client	Date
1. Intermountain Gas Company	Case No. U-1034-65	Class Cost of Service	Idaho Public Utilities Commission	Idaho Commission Staff	1977
2. Intermountain Gas Company	Case No. U-1034-69	Sales Adjustment for Normalized Weather; Class Cost of Service; Rate Design	Idaho Public Utilities Commission	Idaho Commission Staff	1978
3. Pacific Power & Light Company	Case No. U-1034-62	Routing of 500-kV Transmission Line Routing	Idaho Public Utilities Commission	Idaho Commission Staff	11-78
4. Idaho Power Company	Case No. U-1006-98	Development of Econometric and End-Use Model and Ten-Year Electric Load Forecast	Idaho Public Utilities Commission	Idaho Commission Staff	12-78
5. Intermountain Gas Company	Case No. U-1034-77	Determination of the Amount and Method of Passing Through Cost Increases from Interstate Pipeline	Idaho Public Utilities Commission	Idaho Commission Staff	1979
6. Idaho Power Company	Case No. U-1006-140	Jurisdictional and Class Cost of Service	Idaho Public Utilities Commission	Idaho Commission Staff	1979
7. Idaho Power Company	Case No. U-1006-118	Need for 345-kV Transmission Line	Idaho Public Utilities Commission	Idaho Commission Staff	3-79
8. Idaho Power Company	Case No. U-1006-137	Electric Utility Load Forecast	Idaho Public Utilities Commission	Idaho Commission Staff	6-79
9. Intermountain Gas Company	Case No. U-1034-75	Short-term Sales Model and Forecast for Natural Gas	Idaho Public Utilities Commission	Idaho Commission Staff	7-79
10. Washington Water Power Company	Case No. U-1008-133	Utility Service Connection Fees	Idaho Public Utilities Commission	Idaho Commission Staff	11-79
11. Idaho Power Company	Case Nos. U-1006-162 and P-300-9	Evaluation of Utility-sponsored Residential Conservation Program	Idaho Public Utilities Commission	Idaho Commission Staff	1980
12. Rulemaking-Idaho	Case No. P-300-19	Economic Feasibility of Residential Solar Water Heating	Idaho Public Utilities Commission	Idaho Commission Staff	1981
13. Idaho Power Company	Case Nos. P-300-14 and U-1006-165	Residential Weatherization and Utility Service Connection Fees	Idaho Public Utilities Commission	Idaho Commission Staff	2-81
14. Rulemaking-Pennsylvania	Cogeneration Rules	Method for Calculating Electric Utility's Costs Avoided by Cogeneration Purchase	Pennsylvania Public Service Commission	National Hydro, Inc.	1982

Utility	Proceeding	Subject of Testimony	Before	Client	Date
15. Rulemaking-Indiana	Cause No. 37117	Determination of Rates and Rules for Utility Purchase from Cogenerators	Indiana Public Service Commission	Eli Lilly and Company	6-83
16. Bonneville Power Administration	Docket Nos. WP-85 and TR-85	Revenue Requirements and Rate Adjustment Clauses	Bonneville Power Administration	Public Generating Pool	11-84
17. Washington Water Power Company	Cause No. U-85-36	Revenue Requirements and Rate Adjustment Clauses	Washington Utilities and Transportation Commission	Washington Commission Staff	12-85
18. Puget Sound Power and Light Company	Cause No. U-85-53	Ratemaking Treatment of Surplus Generation Capacity	Washington Utilities and Transportation Commission	Washington Commission Staff	2-86
19. Pacific Power and Light Company	Cause No. U-86-02	Normalization of Non-firm Revenues and Fuel Expenses; Ratemaking Treatment of Surplus Generation Capacity	Washington Utilities and Transportation Commission	Washington Commission Staff	8-86
20. Bonneville Power Administration	Docket Nos. WP-87 and TR-87	Revenue Requirements; Financial Policies Affecting Rate Stability	Bonneville Power Administration	Public Generating Pool	4-87
21. PacifiCorp	Docket No. 87.9.49	Impact of Merger	Montana Public Service Commission	Colorado River Energy Distributors Association	11-87
22. PacifiCorp	Docket Nos. 9266 SUB 104 and 9119 SUB 83	Impact of Merger	Idaho Public Utilities Commission	Colorado River Energy Distributors Association	11-87
23. PacifiCorp	Docket No. U-87-1338-AT	Impact of Merger	Washington Utilities and Transportation Commission	Colorado River Energy Distributors Association	2-88
24. PacifiCorp	Docket No. EC88-2-000	Impact of Merger	Federal Energy Regulatory Commission	Colorado River Energy Distributors Association	2-88
25. Puget Sound Power and Light Company	Docket No. U-88-2010-T	Review of Costs in Energy Cost Adjustment Clause	Washington Utilities and Transportation Commission	Commission Staff	5-88
26. PacifiCorp	Docket No. L8-1282	Review of EPUD Obligations Under BPA Power Purchase Contracts	Douglas County Circuit Court - State of Oregon	Emerald People's Utility District	7-88
27. Washington Water Power Company	Docket No. U-88-2363-P	Method of Calculating Energy Cost Adjustment Clause	Washington Utilities and Transportation Commission	Commission Staff	7-89
28. Puget Sound Power and Light Company	Docket No. U-89-2688-T	Normalization of Power Supply Expenses; Review of Prudence of New Power Supply Costs	Washington Utilities and Transportation Commission	Commission Staff	10-89

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Utility	Proceeding	Subject of Testimony	Before	Client	Date
29. Southern California Edison Company and San Diego Gas & Electric Company	Docket No. EC89-5-000	Analysis of Power Supply Benefits/Consolidation of Transmission Rights Due to Merger	Federal Energy Regulatory Commission	Cities of Anaheim, Azusa, Banning, Colton and Riverside, California	11-89
30. Southern California Edison Company and San Diego Gas & Electric Company	Appl. No. 88-12-035	Analysis of Power Supply Benefits/Consolidation of Transmission Rights Due to Merger	California Public Utilities Commission	Cities of Anaheim, Azusa, Banning, Colton and Riverside, California	4-90
31. Washington Water Power Company	Docket No. UE-900093	Normalization of Power Supply Expenses; Proposal for Semi-Annual Rate Adjustments	Washington Utilities and Transportation Commission	Commission Staff	5-90
32. Northeast Utilities Service Company	Docket Nos. EC90-10-000, ER90-143-000, ER90-144-000, ER90-145-000, EL90-9-000	Effects of Proposed Merger on Bulk Power Competition and NEPOOL Cost Sharing	Federal Energy Regulatory Commission	Cities of Boylston, Braintree, Georgetown, Littleton, Princeton, Reading, Rowley, Shrewsbury, Sterling, Taunton and West Boylston, Massachusetts	5-90
33. Puget Sound Power and Light Company	Docket Nos. UE-901183 and UE-901184	Use of Simplified Dispatch Model and Banded Return for Rate Adjustment Clause	Washington Utilities and Transportation Commission	Commission Staff	1-91
34. Puget Sound Power and Light Company	Docket No. UE-910626	Projected Power Supply Expenses, Purchases from QF, and Nonfirm Energy Prices	Washington Utilities and Transportation Commission	Commission Staff	9-91
35. Puget Sound Power and Light Company	Docket No. UE-920630	Projected Power Supply Expenses, Purchases from QF, and Nonfirm Energy Prices	Washington Utilities and Transportation Commission	Commission Staff	9-92
36. Washington Natural Gas Company	Docket No. UG-920840	Normalization of Natural Gas Sales and Weather Adjustment Clause	Washington Utilities and Transportation Commission	Commission Staff	4-93
37. Puget Sound Power and Light Company	Docket Nos. UE-920433, UE-920399, UE-921262	Projected Power Supply Expenses, Purchases from QF, and Nonfirm Energy Prices	Washington Utilities and Transportation Commission	Commission Staff	5-93
38. Guam Power Authority	Docket No. 93-004	Load Forecast and Evaluation of Resource Additions	Guam Public Utilities Commission	Guam Power Authority	9-93

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EXHIBIT BEP

GUAM POWER AUTHORITY

TESTIMONY OF

BRUCE E. PECON

NEW TANKAGE REQUIREMENTS

MAY 1994

DOCKET NO. 93-004

1  
2  
3 **I. QUALIFICATIONS**

4 **Q. PLEASE STATE YOUR NAME, OCCUPATION, AND BUSINESS ADDRESS.**

5 A. My name is Bruce E. Pecon. I am Comptroller of the Guam Power Authority  
6 ("GPA"). My business address is P.O. Box 2977, Agana, Guam 96910.

7 **Q. PLEASE DESCRIBE YOUR ACADEMIC AND PROFESSIONAL BACKGROUND.**

8 A. I graduated from the University of Arizona with a BBA in Business  
9 Administration in 1965. I also obtained a second bachelors degree from the  
10 University of Guam, with emphasis in accounting in 1979. I received an MBA  
11 from the School of Business, University of Arizona in 1967. I am also a  
12 Certified Public Accountant (CPA), a member of the American Institute of  
13 Certified Public Accountants (AICPA), past President of the Guam Society of  
14 Certified Public Accountants, and past member of the AICPA Council.

15  
16 Additionally, from 1967-1971, I served in the United States Air Force as a  
17 Management Engineering Officer, and I am presently a Colonel in the USAF  
18 Reserves.

1 I was selected to be an analyst with the Government of Guam's Bureau of  
2 Budget and Management Research in 1971. After 18 months, I was promoted  
3 as Deputy Director of that agency where I served for two years working  
4 closely with GovGuam's budgeting process. I was also selected to be the  
5 Chief Fiscal Officer for the Guam legislature where I continued to work with  
6 GovGuam's budgeting process for another two years.

7  
8 I joined the Guam Telephone Authority as Assistant Comptroller for Plant  
9 Accounting and Data Processing in 1976, and performed for a year in that  
10 capacity before joining the Port Authority of Guam as their Comptroller. The  
11 Port promoted me to Assistant General Manager of Administration and Finance  
12 after 18 months with the Port where I prepared numerous financial plans and  
13 conducted evaluations of their tariff structure.

14  
15 I left the Port Authority to accept a position with Touche Ross & Co. in March  
16 1981 where I conducted management consulting engagements as well as  
17 performed financial audits for almost six years. I left this position to accept  
18 the position of Comptroller of GPA in December 1986.

19

1 My duties at GPA include management of all accounting, billing and financial  
2 reporting functions as well as financial planning, rate activities and fiscal policy  
3 development.

4





1  
2  
3 **III. RECOMMENDATIONS**

4 **Q. MR. PECON, PLEASE SUMMARIZE YOUR RECOMMENDATIONS.**

5 A. I recommend that GPA be authorized to proceed with the construction of new  
6 tankage as set forth in Exhibit BEP Schedule 2.

7 I also recommend that PUC authorize GPA to incur new revenue bond debt up  
8 to the \$12.7 million set forth in Exhibit BEP Schedule 2.

9  
10 **Q. WHY IS GPA REVIEWING ITS TANKAGE NEEDS?**

11 A. The Authority is undergoing a significant expansion of its generating facilities  
12 and it has become apparent that GPA will likely have to increase its tankage to  
13 insure that sufficient fuel is on-hand at all times. This is especially important  
14 since GPA is 100% dependent on oil to run its generators.

15  
16 Additionally, GPA's 3-year fuel contract was to have expired June 30, 1994,  
17 so the Authority has begun to re-visit all aspects of its procurement process  
18 for fuel, e.g. insurance, transportation costs, reference prices, delivery  
19 schedules, Oil Pollution Act of 1990, physical properties, shipment sizes, etc.

20 The current fuel contract has been extended so that the new contract can be

1 bid on or about June 20, 1994, with a commencement date for the new fuel  
2 supply agreement of December 1, 1994, and an expiration date of November  
3 30, 1995.

*if costs are  
fixed down is  
cost of  
fuel less  
by storage*

4  
5 **Q. HAVE YOU PERFORMED AN ANALYSIS OF GPA'S TANKAGE NEEDS?**

6 A. Yes. A March 1994 report entitled "Fuel Procurement Alternatives" was  
7 prepared by R.W. Beck. For your convenience I have attached Section IX  
8 entitled "Fuel Storage" of that report as Exhibit BEP Schedule 1 hereto.

9  
10 **Q. WHAT WERE SOME OF THE MAJOR ISSUES IN THIS ANALYSIS?**

11 A. The Beck study identifies the major issues to be considered in the fuel  
12 procurement process. The primary issues related to tankage include: desired  
13 minimum fuel inventory, amount of existing fuel storage on Guam,  
14 transportation costs (as a function of delivery size), environmental impacts,  
15 payment terms, insurance costs, and tank O&M costs.

16  
17 **Q. DID YOU CONSIDER LSFO IN THIS ANALYSIS?**

18 A. Yes. Since Navy will no longer be supplying LSFO to GPA, the Authority has  
19 included the LSFO in the same bid as the HSFO. In fact, GPA expects that it  
20 will need roughly 300,000 barrels per year (per the Beck report). Since GPA

1 must begin supplying its own LSFO, there will be a need for more tankage  
2 specifically for this LSFO.

3  
4 **Q. DID YOU CONSIDER LEASING TANKAGE?**

5 A. Yes. However, upon reviewing all tankage on Guam, we found that only Shell  
6 and the U.S. Navy possessed any significant storage for "black oil". Shell has  
7 significant storage, but is currently leasing most of it for use in trans-shipment  
8 of "clean" oil, which cannot be commingled with "dirty" black oil. Moreover,  
9 some tanks are still unavailable due to damage sustained in the August 1993  
10 earthquake. So, although Shell has some tanks it appears increasingly unlikely  
11 that they will be available even for lease.

12  
13 The Navy has five 50,000 barrel tanks which it has used for LSFO storage  
14 over the years. They have indicated a willingness to lease these tanks to GPA  
15 for LSFO storage, and this offer is currently under review. However, this is  
16 only a short term solution, as GPA must eventually construct its own LSFO  
17 tankage.

18 *7/2/93*

*will  
be used  
call shell  
ad 11-88  
who's this  
count  
lease  
cost  
etc.*

1 Q. HOW WILL THE UPCOMING FUEL CONTRACT BID BE AFFECTED BY THE  
2 NEW TANKAGE?

3 A. The upcoming fuel contract bid is affected only to the extent that Navy is  
4 willing to lease its tankage for storage of the LSFO. The Authority has no  
5 significant storage capability for LSFO, as it only has its two 268,000 barrel  
6 tanks for HSFO storage plus some small day tanks. So, if Navy and GPA  
7 agree to lease terms, tankage will not be a concern for this upcoming fuel  
8 contract which is scheduled to start December 1, 1994.

9

10 Q. WILL ENVIRONMENTAL PERMITS BE REQUIRED BEFORE ADDITIONAL  
11 TANKS ARE CONSTRUCTED?

12 A. Yes. To add tanks in the area adjacent to the existing storage tanks will likely  
13 require permits from the U.S. Army Corps of Engineers and Guam  
14 Environmental Protection Agency. Permits may also be required from several  
15 other governmental agencies, including the Guam Territorial Planning  
16 Commission.

17

18 Based on very preliminary review, it appears the most critical issue in  
19 permitting will be the proximity of wetlands. Guam Economic Development  
20 Agency ("GEDA") had prepared a recent survey of property adjacent to the site

1 indicating the presence of wetlands on the adjacent property. We have  
2 requested a copy of this survey from GEDA for review. At this time, however,  
3 we do not know the extent to which the GPA site would be affected by  
4 wetlands, if at all. Even if it is affected, mitigation or replacement are typical  
5 options that would allow site development.

6  
7 We estimate that receiving all permits will require no more than eight to ten  
8 months, including the time for GPA to prepare the necessary applications.

9

10 **Q. ARE THERE ANY SAVINGS FROM GETTING LARGER DELIVERIES?**

11 A. Yes. Current deliveries are roughly 250,000 barrels every 5 weeks, with  
12 transportation costs of approximately \$1.70/bbl (per Beck report). If larger  
13 shipments of say 600,000 barrels could be accommodated the transportation  
14 costs may be \$.85/bbl (per Beck report), for an \$.85/bbl savings of \$2.0M  
15 (\$.85 x 2,300,000 bbl).

*can be  
done  
with  
this  
if possible*

16  
17 **Q. DOES GPA'S HSFO REQUIRE BLENDING TO ACHIEVE THE DESIRED**  
18 **SPECIFICATIONS?**

19 A. Yes. The HSFO purchased for GPA's generation plant requires certain  
20 chemical properties to meet the generator's manufacturer specifications.

1 Historically, our fuel suppliers have devised ways of blending two products so  
2 as to yield the desired properties, e.g. frequently this was accomplished by  
3 storing the two kinds of fuel in a ship's hold, and then blending the two via the  
4 natural movement of the ship during its voyage to Guam.

5  
6 The Beck report indicated that a significant savings is likely if GPA could  
7 purchase a more standard product on the fuel market and do its own blending  
8 on Guam. It is with this in mind that Exhibit BEP Schedule 2 was developed  
9 by GPA's Generation Department to determine GPA's tankage capacity.

10  
11 **Q. COULD YOU ELABORATE ON EXHIBIT BEP SCHEDULE 2?**

12 A. Yes. Schedule 2 contains one 268,000 barrel HSFO tank (same size as GPA's  
13 two existing HSFO tanks), plus one 150,000 barrel LSFO tank (to replace the  
14 Navy leased tanks), plus one blending tank (to hold the blended product, once  
15 it is determined that it is economical to construct our own blending facilities).

16  
17 **Q. DID YOU ESTIMATE THE COST TO CONSTRUCT THESE FACILITIES?**

18 A. Yes. Schedule 2 contains some cost factors to construct and provide the civil  
19 engineering costs (design, foundation, etc.). It is felt that these costs are quite  
20 conservative, and would be adjusted by engineers as appropriate before the

1 project costs are finalized. The estimated total cost in Schedule 2 is \$12.7  
2 million.

3

4 **Q. HOW WOULD YOU FINANCE THESE FACILITIES?**

5 A. A project of this magnitude will require external financing, as it cannot be  
6 funded during the 2.5 year construction period from internally generated funds  
7 without causing a significant shortfall in the ongoing engineering projects and  
8 other capital items.

9

10 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

11 A. Yes, it does.

*why not short  
from loan some  
bond - 70%  
cost saving on interest  
pay bank on savings  
some below  
charges.*



**EXHIBIT BEP**

**SCHEDULE 1**

Section IX

FUEL STORAGE

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R.W. BECK  
AND ASSOCIATES

## Section IX

FUEL STORAGE

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The need for and cost-effectiveness of fuel storage is related to a variety of factors, including transportation costs, reliability of deliveries and predictability of fuel usage, and, of course, the cost of owning and maintaining storage facilities. GPA's existing fuel storage capability is described in detail in Section II. In this section, the requirements and economics of additional fuel storage capacity are evaluated.

**DEFINING THE REASONS FOR STORAGE**

Fuel storage serves several purposes. First, for HSFO -- GPA's principal fuel, there are no on-island fuel suppliers. Therefore, GPA cannot call upon bulk storage supplies of others to meet its daily or weekly requirements. This requires that GPA provide the bulk storage facilities required to hold fuel as it is delivered to Guam via tanker. These bulk storage facilities must be compatible with the timing, cargo sizes, and transportation economics of the shipping business. Storage must also allow for minimum inventory levels to be maintained to protect against uncertainty in fuel deliveries and fuel requirements. Uncertainties in fuel deliveries include delays caused by equipment problems (i.e., at the fuel load dock, the fuel tanker, etc.), by scheduling errors, by natural phenomena (e.g., typhoons), or by failure for any reason of the fuel supplier (and its agent for shipping) to perform. Storage may also be used for timing of purchases to take advantage of (perceived) favorable fuel pricing conditions and avoid or delay purchases during unfavorable pricing conditions.

For LSFO, Navy has acted as the fuel supplier for the IWPS and, as part of this responsibility, has provided the bulk storage on-island. GPA's storage requirements have been limited to the day tank at Cabras. If, however, GPA implements recommendations made elsewhere in this report to purchase LSFO through competitive bidding, it will no doubt need to acquire bulk storage capacity on-island for LSFO (or the LSFO blending component(s)). In this regard, the role and economics of LSFO storage capacity would be similar to those of HSFO; nonetheless, it would differ in that the amount of LSFO used annually is only estimated at 7 percent to 10 percent of the annual HSFO requirements. The lower usage will mean generally smaller cargo sizes, less frequent deliveries, or some combination of both. Since LSFO can be physically substituted for HSFO (albeit a substantial cost penalty) at the Cabras, Piti, and Tanguisson plants, the additional bulk storage of LSFO can be considered in establishing minimum fuel inventory levels of LSFO and HSFO. (To a more limited degree, bulk storage of diesel fuel maintained on-island by others can also be considered available to support temporary shortages of HSFO or LSFO.)

For diesel fuel, GPA currently contracts for fuel delivered by the supplier to each of its diesel-fired plant. Accordingly, the supplier, not GPA is responsible for maintaining adequate bulk storage on-island. Since no change is recommended to this practice, GPA's acquiring bulk storage for diesel fuel was not considered or evaluated.

**STORAGE OPTIONS**

Options for new storage include construction of new tanks on existing or new sites and short-term or long-term leasing of existing storage owned by others. Only on-island storage was considered in detail. Off-island storage was initially discussed with fuel suppliers and tank owners, this option was soon

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discarded as being ineffective. Off-island storage would provide little or no security for fuel supply continuity to the IWPS and would compound, not improve, the economics and logistics of fuel transportation. The principal use of off-island storage would be the timing of purchases to fuel price conditions -- market timing -- that was determined to be done more effectively, if done at all, through financial instruments, rather than physical inventory.

The most attractive site for new storage would be adjacent to GPA's existing tanks. Use of the existing site obviously minimizes construction of receipt or delivery piping and centralizes tank maintenance and security. There appears to be land at the existing site controlled by GPA adequate for one to two additional tanks. A preliminary review of expansion at the existing site indicated that it appeared generally feasible from an environmental viewpoint, although there may be some limitations imposed due to existence of wetlands. No other on-island sites were evaluated or considered, pending further investigation by GPA of use of the existing site.

The cost of new storage tanks was based on standard industry estimates, adjusted for local conditions, and price quotations received from a construction company specializing in fuel storage tank construction and familiar with Guam design requirements. Based on these sources, an incremental cost of \$10.20 per barrel was estimated. This estimate did not include potential costs of land acquisition (for a new site) or extensive environmental studies or mitigation that may be required in permitting either at GPA's existing tank site or a new site.

Shell Guam was contacted regarding the leasing of tanks. While this option should not be discarded, the indication based on initial contacts with Shell was not encouraging. Shell Guam has apparently leased a substantial portion of its available storage to an off-island entity for use in trans-shipment (i.e., temporary storage en route to a final destination). In addition, some tanks may be unavailable at this time due to damage sustained in the August 1993 earthquake. These factors appear to limit the options for economical short-term leasing of tankage, particularly for residual oil that is a "dirty" product requiring thorough cleaning of the storage tank prior to its use for a "clean" product, such as diesel fuel. Nonetheless, Shell Guam was willing to meet to discuss specific requirements of GPA, once those are better defined.

*see Shell memo high level go to Dept.*

Federally-owned tanks operated by the Navy are another potential for storage acquisition by GPA, to be leased or purchased outright. Because of the on-going and sometimes sensitive discussions between GPA and Navy on several matters relating to the transfer of certain power supply facilities of Navy to GPA, no direct contacts of Navy were made as part of this study.

### ANALYSIS OF STORAGE OPTIONS

Due to the related nature of the many decisions and implementation activities affecting GPA's fuel storage requirements, it was determined that specific recommendations as to either the type (i.e., leasing existing or constructing new tanks) or amount of additional storage would be premature. Instead, a preliminary analysis was prepared based on current information and GPA's current fuel procurement practices. While the results of this analysis are instructive, they are intended as preliminary results, which would be updated and refined to reflect additional information to be obtained as a follow-on in the implementation phase.

The analysis was performed using a relatively simple model, programmed in a spreadsheet. The model was designed so as consider the major issues affecting the need for and economics of GPA's fuel

storage and to readily incorporate updated information and estimates (e.g., cost of constructing new tanks) when and as this newer information is available. Information entered into the model include the following:

#### Inputs to Fuel Storage Model

- Projected loads
- Projected fuel prices
- Amount of existing fuel storage
- Desired minimum fuel inventory
- Maximum delivery (constrained currently by draft of the tanker)
- Transportation cost as a function of delivery size
- Cost of new or leased storage
- Cost of maintaining and insuring new storage
- Uncertainty in fuel delivery schedules
- Inflation and cost of capital
- Options for additional storage

Based on weekly periods, the model evaluates fuel costs, inventory holding costs, and new storage costs (i.e., capital-related, maintenance, and insurance costs) for a 24-month period. The effects of uncertainty can be evaluated for load and fuel price projections and the scheduling of fuel deliveries based on fluctuations randomly drawn from a distribution either provided within the model based on historical patterns (e.g., for fuel prices) or as entered directly (e.g., delays in deliveries). To account for cost and benefits associated with tank additions that would occur beyond the 24-month study period, a real, rather than nominal, cost of capital is used to calculate capital-related carrying costs of new tanks. This is equivalent on the basis of net present value to providing a salvage value for the useful life of the tank remaining at the end of the study period. Total, fuel-related costs are summed and the present value calculated. For analysis incorporating uncertainty, the average and standard deviation of total fuel costs, diesel fuel costs, and minimum fuel inventory levels are calculated and stored.

At this time the model incorporates two options for scheduling of deliveries: one based only on just-in-time delivery (as discussed above) and the other based on just-in-time delivery coupled with consideration of current prices relative to expected prices based on a simple linear projection. In addition to providing flexibility in the input of assumptions and storage options, the model can also be readily modified to incorporate other considerations or alter the delivery scheduling or costing logic. A sample output report from the model is provided as Appendix E showing the results for a particular case using the uncertainty option for deliveries.

#### ADDITIONAL STORAGE

The evaluation of GPA's storage options were based on construction of new storage for HSFO. As indicated above, LSFO storage was not considered at this time, since currently Navy, not GPA, provides bulk storage for this fuel. Leasing was also not evaluated pending further discussions with Shell Guam or Navy as to the availability and cost of specific lease options. When and as GPA implements the recommendations to purchase LSFO through a competitive bid procedure and makes some further evaluation of the environmental restrictions, if any, of adding new tanks in the area adjacent to its existing bulk-storage tanks, the model can be used to iteratively optimize the storage and minimum inventory levels associated with both LSFO and HSFO.

Pending further implementation of the program, however, a preliminary evaluation was made of HSFO storage. This evaluation looked at 48 specific combination of storage tank additions and two mini-

imum inventory levels, the current level of 210,000 barrels and a reduced level of 105,000 barrels. The combination of storage additions looked at the timing of tank additions, the size, and the combination of more than one tank. Tank sizes ranged from 100,000 barrels to 500,000 barrels.

The preliminary results were sensitive to assumptions regarding the cost of new tanks, the relationship between transportation cost and cargo sizes, the desired minimum inventory level, and maximum cargo size. Based on information presented elsewhere in this report, a maximum cargo size of 95,000 metric tons was assumed and transportation costs were assumed to vary from \$1.70 per barrel based on a 40,000 metric ton (about 264,000 barrels) cargo to \$0.85 per barrel based on a 95,000 metric ton (about 627,000 barrel) cargo.

The preliminary results show that an additional 200,000 to 300,000 barrel of storage capacity should be added by GPA. The principal benefit of the additional capacity would be allowing larger cargo size and lowering of associated transportation costs. Since GPA's transportation costs are, in its current contractual arrangements, built into a margin received by the fuel supplier, in order to receive the full benefit of the economics of larger shipments, the availability of the additional storage would have to be included at the time a new contract is being bid. (Of course, if storage were added during the term of an agreement, GPA may be able to negotiate with the fuel supplier for a reduction in the margin, but it is doubtful that the fuel supplier would provide GPA with the full benefit of the transportation savings.) Within this range of 200,000 to 300,000 barrels, a single tank or two tanks (e.g., one 200,000 and one 100,000) were the most economical. It should be emphasized again that the precise size and number of tanks should be re-evaluated when implementation of recommendations for LSFO purchases and further investigation of GPA's existing tank site are completed.

**EXHIBIT BEP**

**SCHEDULE 2**

**COST ESTIMATE****FUEL OIL STORAGE TANK CONSTRUCTION**

Prepared by: OVD/RD

GIVEN: To construct three (3) fuel oil storage tanks at Cabras Power Plant.

1 ea. = 268,000 bbls. high sulfur fuel oil storage tank

1 ea. = 150,000 bbls. low sulfur fuel oil storage tank

1 ea. = 100,000 bbls. fuel oil storage blending tank

\*\* Tank Construction Pricing based on CBI-Phil. given cost estimate.

**Cost Estimate Summary****A. Tank Construction:**

High Sulfur Storage Tank = 268,000 bbls x \$6.00/bbl. = \$1,608,000.00

Low Sulfur Storage Tank = 150,000 bbls x \$6.00/bbl. = \$900,000.00

Blending Storage Tank = 100,000 bbls x \$6.00/bbl. = \$600,000.00

Sub-total \_\_\_\_\_ \$3,108,000.00

**B. Civil Works: (Design & Construction of  
Tank foundation and secondary containment  
area) 250% of Tank construction cost**

\_\_\_\_\_ \$7,770,000.00

**C. Tank Painting= (estimated at \$1.5/bbl.)**Painting work shall include sandblasting, and painting of  
all exterior surfaces and portion of the interior surfaces  
from tank interior bottom to about 20 ft. high.

Exterior areas:

High Sulfur Storage Tank = 268,000 bbls x \$1.50/bbl. = \$402,000.00

Low Sulfur Storage Tank = 150,000 bbls x \$1.5/bbl. = \$225,000.00

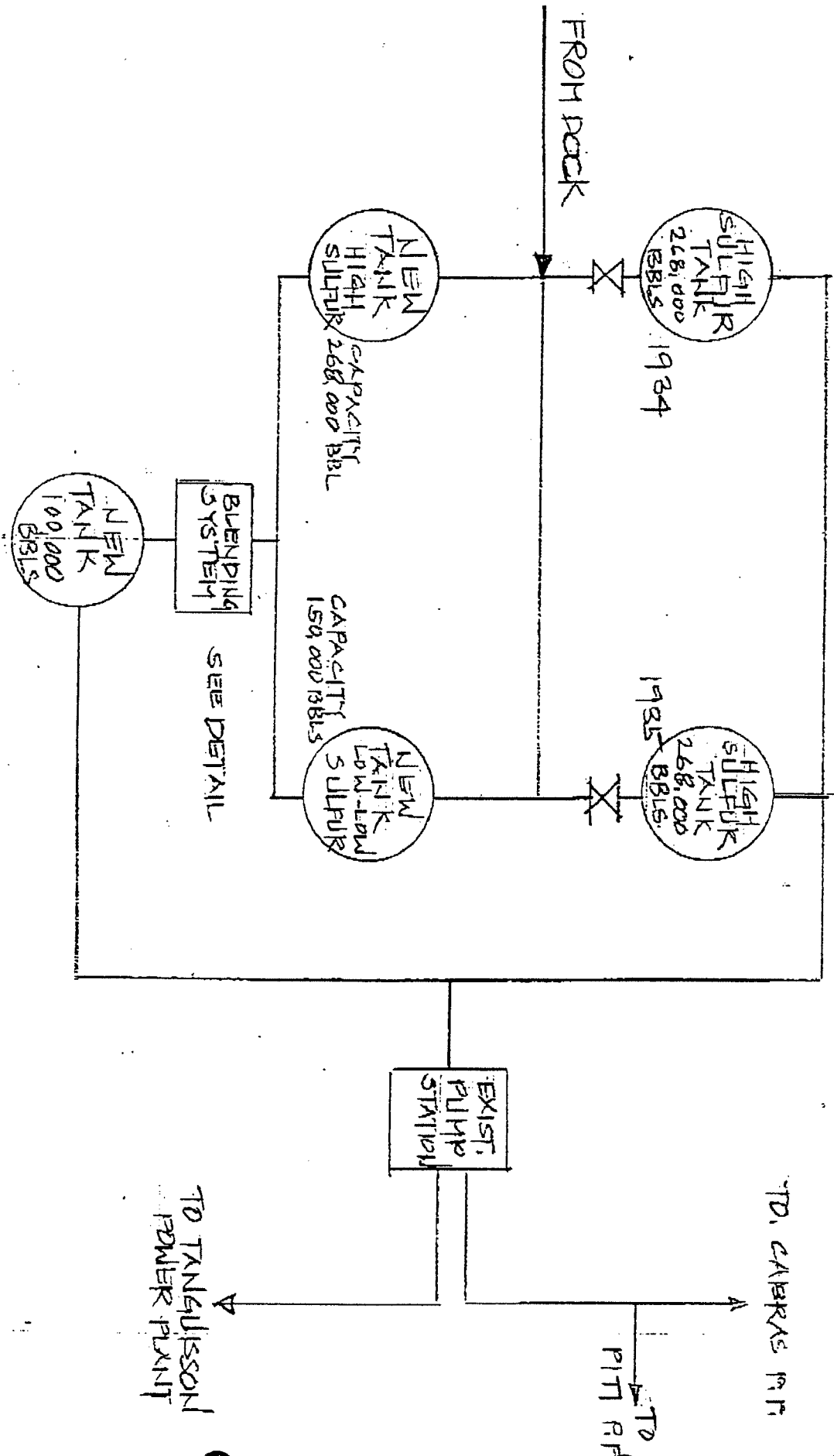
Blending Storage Tank = 100,000 bbls x \$1.5/bbl. = \$150,000.00

Sub-total \_\_\_\_\_ \$777,000.00

Interior areas: 50% x \$777,000 \_\_\_\_\_ \$388,500.00

**D. Miscellaneous equipment (blending accessories,  
pumps, etc.)** \_\_\_\_\_ \$100,000.00**E. Pump Station Modification or relocation** \_\_\_\_\_ \$600,000.00**Total Estimated Project Cost** \_\_\_\_\_ **\$12,743,500.00**

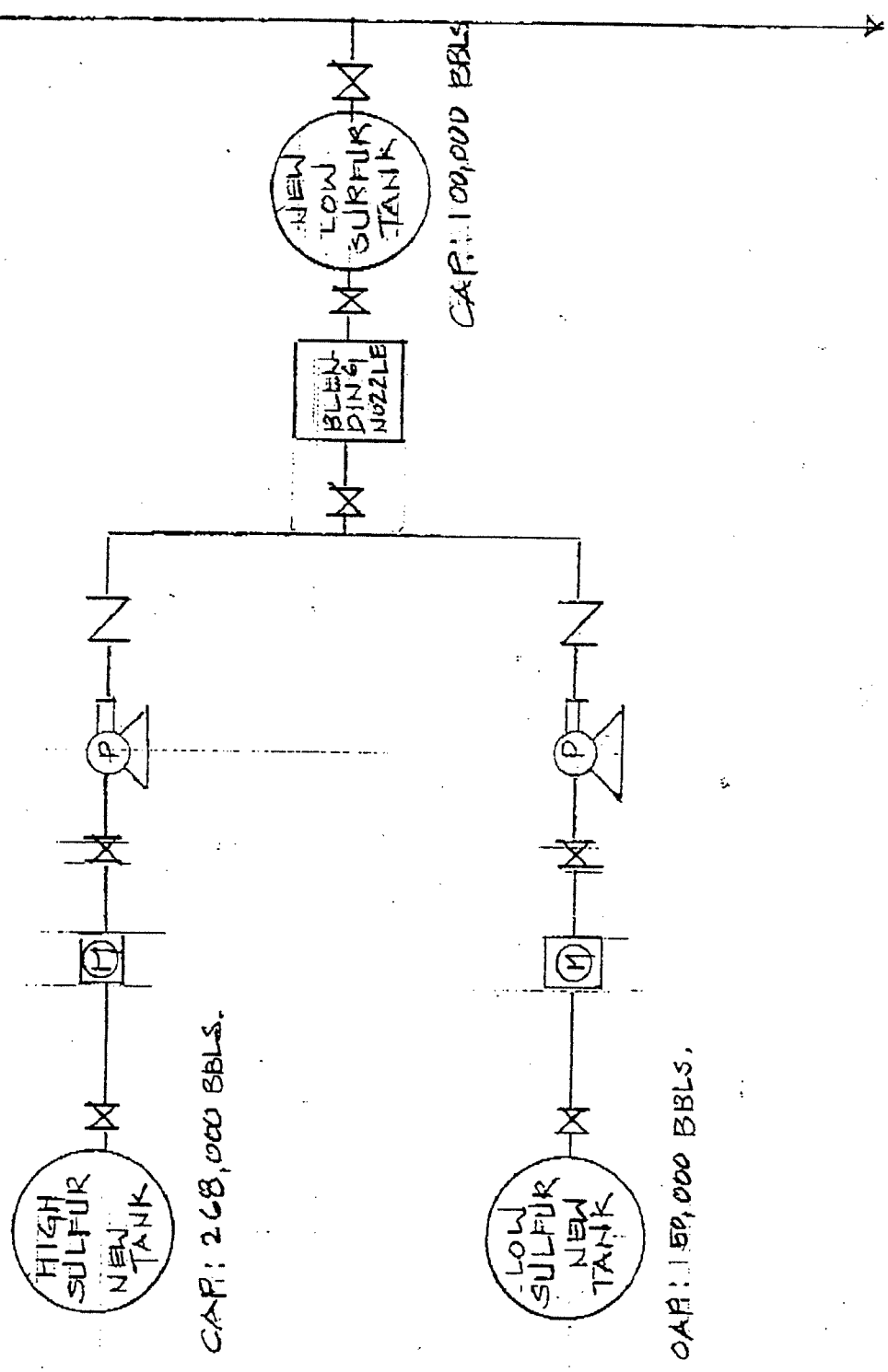




PROPOSED GENERAL BLENDING SYSTEM  
NTS

TO CABRAS/PTI  
POWER PLANT

TO TANGULISSON  
POWER PLANT



CAP: 268,000 BBLs.

CAP: 159,000 BBLs.

CAP: 109,000 BBLs

FUEL-BLENDING SYSTEM  
NOT TO SCALE

**GUAM POWER AUTHORITY**

**TESTIMONY OF**

**JOAQUIN C. FLORES**

**CABRAS SLOW SPEED DIESEL #4**

**MAY 1994**

**DOCKET NO. 93-004**

1 **I. QUALIFICATIONS**

2

3 **Q. PLEASE STATE YOUR NAME, OCCUPATION AND BUSINESS**  
4 **ADDRESS.**

5 A. My name is Joaquin C. Flores. I am the Manager of Engineering for  
6 Guam Power Authority (GPA). My business address is P.O. Box  
7 2977, Agana, Guam 96910.

8 **Q. PLEASE DESCRIBE YOUR ACADEMIC AND PROFESSIONAL**  
9 **BACKGROUND.**

10 A. I graduated from the University of Portland in Oregon, with a Bachelor  
11 of Science Degree in Electrical Engineering in 1981. I also received a  
12 Masters of Science Degree in Electrical Engineering from the  
13 University of Missouri at Rolla in 1982. I am a registered Professional  
14 Engineer in Guam.

15

16 I first joined GPA in 1983 as an Electrical Engineer and was  
17 responsible for preparing plans, cost estimates and work specifications  
18 for job order documents for distribution projects. In 1986, I became  
19 Supervisor of System Planning and was responsible for overall  
20 planning of Engineering Capital Improvement Projects (CIP). In 1990, I  
21 became Assistant Manager of Engineering and directly assisted the  
22 Manager of Engineering with staffing, administration and operation of

1 the division. In early 1994, I assumed my present position where I am  
2 responsible for the overall administration of the technical and planning  
3 arm of the Authority.





1 A. Yes. The Authority tasked R.W. Beck of Denver to provide some  
2 timeline regarding the permitting issues that need to be resolved the  
3 permit GPA to construct and operate the second unit. I am submitting  
4 as Schedule 1 that timeline table provided by R.W. Beck for the  
5 Commission's information and review. Although the dates given are  
6 estimated, it is my opinion that all the issues will be resolved in a  
7 timely manner to permit GPA to construct and operate the second  
8 baseload unit.

9  
10 **Q. CAN YOU EXPLAIN TO THE COMMISSION WHAT, IF ANY, CAN GPA**  
11 **BENEFIT WITH THE TIMELINESS OF THE COMMISSION'S APPROVAL**  
12 **OF THIS APPLICATION?**

13 A. Yes. In accordance with the price proposal of KHIC, GPA stands to  
14 save 5% of the total cost for the second unit if GPA issues the award  
15 and notice to proceed by June 30, 1994, subject to bond approval.  
16 As indicated in the attached computations, GPA will realize a savings  
17 of approximately three million dollars. Notice to proceed will be  
18 conditioned that KHIC will not perform on site construction until all  
19 environmental issues or permits are resolved and bond issue approved  
20 by PUC and Legislature.



1 IV. RECOMMENDATIONS

2

3 Q. PLEASE SUMMARIZE YOUR RECOMMENDATION TO THIS  
4 COMMISSION.

5 A. I recommend the Commission's prompt approval of the financing of  
6 the Cabras #4 Slow Speed Diesel Power Plant Project (Unit #2) to  
7 KHIC by June 30, 1994. Although there are environmental issues to  
8 be resolved, the Authority will require that KHIC comply with all  
9 permitting requirements by U.S. EPA and other regulatory agencies.

10

11 Q. DOES THIS CONCLUDE YOUR TESTIMONY?

12 A. Yes it does.

**EXHIBIT JCF**

**SCHEDULE 1**









**22<sup>nd</sup> GUAM LEGISLATURE**  
 TEMPORARY BUILDING, 155 HESLER STREET  
 AGANA, GUAM 96910

Senator Don Parkinson  
 Chairman, Committee on  
 Electrical Power and  
 Consumer Protection

Speaker Joe T. San Agustin  
 Acting-Chairman, Committee on  
 Economic and Agricultural  
 Development and Insurance

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**WITNESS SIGN-IN SHEET**

DAY/DATE OF PUBLIC HEARING: Wednesday, June 29, 1994

TIME: 10:30 a.m.

PLACE: Legislative Public Hearing Room, Guam Legislature, 155 Hesler Street, Agana.

RE: BILL NO. 1068 (At the request of the Governor): AN ACT TO APPROVE THE TERMS AND CONDITIONS OF THE ISSUANCE OF GUAM POWER AUTHORITY REVENUE BONDS. (A bill to approve the issuance of bonds in the amount of \$85,000,000.00 to fund a 40 megawatt slow speed diesel generator.

**NAME:**

**DEPT./AGENCY:**

**TESTIMONY  
 ORAL/WRITTEN:**

**FOR/AGAINST:**

<u>Raymond C. Camacho</u>	<u>GPA</u>	<u>oral + written</u>	<u>for</u>
<u>Charles R. Sustano</u>	<u>GEDA</u>	<u>written</u>	<u>for</u>
_____	_____	_____	_____
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**Exhibit "G"**